MISSISSIPPI LEGISLATURE

By: Representatives Moody, Capps, Clark, Clarke, Coleman (65th), Evans, Flaggs, Fredericks, Scott (80th), Stevens, Straughter, Thomas

To: Public Health and Welfare;
Appropriations

HOUSE BILL NO. 721 (As Passed the House)

1 AN ACT TO AMEND SECTION 43-17-5, MISSISSIPPI CODE OF 1972, TO 2 INCREASE THE AMOUNT OF MONTHLY BENEFITS FOR RECIPIENTS OF TEMPORARY ASSISTANCE FOR NEEDY FAMILIES (TANF); AND FOR RELATED 3 PURPOSES. 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 6 SECTION 1. Section 43-17-5, Mississippi Code of 1972, is 7 amended as follows: 43-17-5. (1) The amount of Temporary Assistance for Needy 8 Families (TANF) benefits which may be granted for any dependent 9 10 child and a needy caretaker relative shall be determined by the county department with due regard to the resources and necessary 11 expenditures of the family and the conditions existing in each 12 case, and in accordance with the rules and regulations made by the 13 Department of Human Services which shall not be less than the 14 Standard of Need in effect for 1988, and shall be sufficient when 15 added to all other income (except that any income specified in the 16 17 federal Social Security Act, as amended, may be disregarded) and support available to the child to provide such child with a 18 19 reasonable subsistence compatible with decency and health. 20 first family member in the dependent child's budget may receive an amount not to exceed <a>One Hundred Ten Dollars (\$110.00) per month; 21 22 the second family member in the dependent child's budget may receive an amount not to exceed Thirty-six Dollars (\$36.00) per 23 24 month; and each additional family member in the dependent child's 25 budget an amount not to exceed Twenty-four Dollars (\$24.00) per 26 month. The maximum for any individual family member in the dependent child's budget may be exceeded for foster or medical 2.7

- 28 care or in cases of mentally retarded or physically handicapped
- 29 children. TANF benefits granted shall be specifically limited
- 30 only (a) to children existing or conceived at the time the
- 31 caretaker relative initially applies and qualifies for such
- 32 assistance, unless this limitation is specifically waived by the
- 33 department, or (b) to a child born following a twelve (12)
- 34 consecutive month period of discontinued benefits by the caretaker
- 35 relative.
- 36 (2) TANF cash benefits in Mississippi shall be provided by
- 37 monthly checks mailed to the recipient family until such time as
- 38 an on-line electronic benefits transfer system for TANF benefit
- 39 payments is implemented pursuant to Section 43-1-28.
- 40 (3) The Department of Human Services shall deny TANF
- 41 benefits to the following categories of individuals, except for
- 42 individuals and families specifically exempt or excluded for good
- 43 cause as allowed by federal statute or regulation:
- 44 (a) Families without a minor child residing with the
- 45 custodial parent or other adult caretaker relative of the child;
- 46 (b) Families which include an adult who has received
- 47 TANF assistance for sixty (60) months after the commencement of
- 48 the Mississippi TANF program, whether or not such period of time
- 49 is consecutive;
- 50 (c) Families not assigning to the state any rights a
- 51 family member may have, on behalf of the family member or of any
- 52 other person for whom the family member has applied for or is
- 53 receiving such assistance, to support from any other person, as
- 54 required by law;
- (d) Families who fail to cooperate in establishing
- 56 paternity or obtaining child support, as required by law;
- (e) Any individual who has not attained eighteen (18)
- 58 years of age, is not married to the head of household, has a minor
- 59 child at least twelve (12) weeks of age in his or her care, and
- 60 has not successfully completed a high school education or its
- 61 equivalent, if such individual does not participate in educational
- 62 activities directed toward the attainment of a high school diploma
- 63 or its equivalent, or an alternative educational or training
- 64 program approved by the department;

(f) Any individual who has not attained eighteen (18)

66 years of age, is not married, has a minor child in his or her

67 care, and does not reside in a place or residence maintained by a

68 parent, legal guardian or other adult relative or the individual

69 as such parent's, guardian's or adult relative's own home;

70 (g) Any minor child who has been, or is expected by a

parent or other caretaker relative of the child to be, absent from

the home for a period of more than thirty (30) days;

73 (h) Any individual who is a parent or other caretaker

relative of a minor child who fails to notify the department of

the absence of the minor child from the home for the thirty-day

period specified in paragraph (g), by the end of the five-day

77 period that begins with the date that it becomes clear to the

78 individual that the minor child will be absent for the thirty-day

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80 (i) Any individual who fails to comply with the

81 provisions of the Employability Development Plan signed by the

82 individual which prescribe those activities designed to help the

83 individual become and remain employed, or to participate

84 satisfactorily in the assigned work activity, as authorized under

85 subsections (6)(c) and (d);

86 (j) A parent or caretaker relative who has not engaged

87 in an allowable work activity once the department determines the

88 parent or caretaker relative is ready to engage in work, or once

89 the parent or caretaker relative has received TANF assistance

90 under the program for twenty-four (24) months, whether or not

91 consecutive, whichever is earlier;

92 (k) Any individual who is fleeing to avoid prosecution,

93 or custody or confinement after conviction, under the laws of the

94 jurisdiction from which the individual flees, for a crime, or an

95 attempt to commit a crime, which is a felony under the laws of the

96 place from which the individual flees, or who is violating a

97 condition of probation or parole imposed under federal or state

98 law;

- 99 (1) Aliens who are not qualified under federal law;
- 100 (m) For a period of ten (10) years following
- 101 conviction, individuals convicted in federal or state court of
- 102 having made a fraudulent statement or representation with respect
- 103 to the individual's place of residence in order to receive TANF,
- 104 food stamps or Supplemental Security Income (SSI) assistance under
- 105 Title XVI or Title XIX simultaneously from two (2) or more states;
- 106 and
- 107 (n) Individuals who are recipients of federal
- 108 Supplemental Security Income (SSI) assistance.
- 109 (4) (a) Any person who is otherwise eligible for TANF
- 110 benefits, including custodial and noncustodial parents, shall be
- 111 required to attend school and meet the monthly attendance
- 112 requirement as provided in this subsection if all of the following
- 113 apply:
- 114 (i) The person is under age twenty (20);
- 115 (ii) The person has not graduated from a public or
- 116 private high school or obtained a GED equivalent;
- 117 (iii) The person is physically able to attend
- 118 school and is not excused from attending school; and
- 119 (iv) If the person is a parent or caretaker
- 120 relative with whom a dependent child is living, child care is
- 121 available for the child.
- 122 The monthly attendance requirement under this subsection
- 123 shall be attendance at the school in which the person is enrolled
- 124 for each day during a month that the school conducts classes in
- 125 which the person is enrolled, with not more than two (2) absences
- 126 during the month for reasons other than the reasons listed in
- 127 paragraph (e)(iv) of this subsection. Persons who fail to meet
- 128 participation requirements in this subsection shall be subject to
- 129 sanctions as provided in paragraph (f) of this subsection.
- 130 (b) As used in this subsection, "school" means any one

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131 (1) of the following:
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- 132 (i) A school as defined in Section 37-13-91(2);
- 133 (ii) A vocational, technical and adult education
- 134 program; or
- 135 (iii) A course of study meeting the standards
- 136 established by the State Department of Education for the granting
- 137 of a declaration of equivalency of high school graduation.
- 138 (c) If any compulsory-school-age child, as defined in
- 139 Section 37-13-91(2), to which TANF eligibility requirements apply
- 140 is not in compliance with the compulsory school attendance
- 141 requirements of Section 37-13-91(6), the superintendent of schools
- 142 of the school district in which the child is enrolled or eligible
- 143 to attend shall notify the county department of human services of
- 144 the child's noncompliance. The Department of Human Services shall
- 145 review school attendance information as provided under this
- 146 paragraph at all initial eligibility determinations and upon
- 147 subsequent report of unsatisfactory attendance.
- 148 (d) The signature of a person on an application for
- 149 TANF benefits constitutes permission for the release of school
- 150 attendance records for that person or for any child residing with
- 151 that person. The department shall request information from the
- 152 child's school district about the child's attendance in the school
- 153 district's most recently completed semester of attendance. If
- 154 information about the child's previous school attendance is not
- 155 available or cannot be verified, the department shall require the
- 156 child to meet the monthly attendance requirement for one (1)
- 157 semester or until the information is obtained. The department
- 158 shall use the attendance information provided by a school district
- 159 to verify attendance for a child. The department shall review
- 160 with the parent or caretaker relative a child's claim that he or
- 161 she has a good cause for not attending school.
- 162 A school district shall provide information to the department
- 163 about the attendance of a child who is enrolled in a public school

- 164 in the district within five (5) working days of the receipt of a
- 165 written request for such information from the department. The
- 166 school district shall define how many hours of attendance count as
- 167 a full day and shall provide that information, upon request, to
- 168 the department. In reporting attendance, the school district may
- 169 add partial days' absence together to constitute a full day's
- 170 absence.
- (e) A child who is required to attend school to meet
- 172 the requirements under this subsection shall comply except when
- 173 there is good cause, which shall be demonstrated by any of the
- 174 following circumstances:
- 175 (i) The minor parent is the caretaker of a child
- 176 less than twelve (12) weeks old; or
- 177 (ii) The department determines that child care
- 178 services are necessary for the minor parent to attend school and
- 179 there is no child care available; or
- 180 (iii) The child is prohibited by the school
- 181 district from attending school and an expulsion is pending. This
- 182 exemption no longer applies once the teenager has been expelled;
- 183 however, a teenager who has been expelled and is making
- 184 satisfactory progress towards obtaining a GED equivalent shall be
- 185 eligible for TANF benefits; or
- 186 (iv) The child failed to attend school for one or
- 187 more of the following reasons:
- 188 1. Illness, injury or incapacity of the child
- 189 or the minor parent's child;
- 190 2. Court-required appearances or temporary
- 191 incarceration;
- 192 3. Medical or dental appointments for the
- 193 child or minor parent's child;
- 194 4. Death of a close relative;
- 195 5. Observance of a religious holiday;
- 196 6. Family emergency;

197	7. Breakdown in transportation;
198	8. Suspension; or
199	9. Any other circumstance beyond the control
200	of the child, as defined in regulations of the department.
201	(f) Upon determination that a child has failed without
202	good cause to attend school as required, the department shall
203	provide written notice to the parent or caretaker relative
204	(whoever is the primary recipient of the TANF benefits) that
205	specifies:
206	(i) That the family will be sanctioned in the next
207	possible payment month because the child who is required to attend
208	school has failed to meet the attendance requirement of this
209	subsection;
210	(ii) The beginning date of the sanction, and the
211	child to whom the sanction applies;
212	(iii) The right of the child's parents or
213	caretaker relative (whoever is the primary recipient of the TANF
214	benefits) to request a fair hearing under this subsection.
215	The child's parent or caretaker relative (whoever is the
216	primary recipient of the TANF benefits) may request a fair hearing
217	on the department's determination that the child has not been
218	attending school. If the child's parents or caretaker relative
219	does not request a fair hearing under this subsection, or if,
220	after a fair hearing has been held, the hearing officer finds that
221	the child without good cause has failed to meet the monthly
222	attendance requirement, the department shall discontinue or deny
223	TANF benefits to the child thirteen (13) years old, or older, in
224	the next possible payment month. The department shall discontinue
225	or deny twenty-five percent (25%) of the family grant when a child
226	six (6) through twelve (12) years of age without good cause has
227	failed to meet the monthly attendance requirement. Both the child
228	and family sanction may apply when children in both age groups
229	fail to meet the attendance requirement without good cause. A

230 sanction applied under this subsection shall be effective for one 231 (1) month for each month that the child failed to meet the monthly 232 attendance requirement. In the case of a dropout, the sanction shall remain in force until the parent or caretaker relative 233 234 provides written proof from the school district that the child has 235 reenrolled and met the monthly attendance requirement for one (1) calendar month. Any month in which school is in session for at 236 237 least ten (10) days during the month may be used to meet the 238 attendance requirement under this subsection. This includes 239 attendance at summer school. The sanction shall be removed the 240 next possible payment month.

(5) All parents or caretaker relatives shall have their dependent children receive vaccinations and booster vaccinations against those diseases specified by the State Health Officer pursuant to Section 41-23-37 in accordance with the vaccination and booster vaccination schedule prescribed by the State Health Officer for children of that age, in order for the parents or caretaker relatives to be eligible or remain eligible to receive TANF benefits. Proof of having received such vaccinations and booster vaccinations shall be given by presenting the certificates of vaccination issued by any health care provider licensed to administer vaccinations, and submitted on forms specified by the State Board of Health. If the parents without good cause do not have their dependent children receive the vaccinations and booster vaccinations as required by this subsection and they fail to comply after thirty (30) days' notice, the department shall sanction the family's TANF benefits by twenty-five percent (25%) for the next payment month and each subsequent payment month until the requirements of this subsection are met.

(6) (a) If the parent or caretaker relative applying for TANF assistance is an employable person, as determined by the Department of Human Services, the person shall be required to engage in an allowable work activity once the department

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263 determines the parent or caretaker relative is ready to engage in 264 work, or once the parent or caretaker relative has received TANF 265 assistance under the program for twenty-four (24) months, whether or not consecutive, whichever is earlier. No TANF benefits shall 266 267 be given to any person to whom this section applies who fails 268 without good cause to comply with the Employability Development 269 Plan prepared by the department for the person, or who has refused 270 to accept a referral or offer of employment, training or education in which he or she is able to engage, subject to the penalties 271 272 prescribed in subsection (6)(e). A person shall be deemed to have refused to accept a referral or offer of employment, training or 273

- (i) Willfully fails to report for an interview 275 276 with respect to employment when requested to do so by the 277 department; or
- 278 (ii) Willfully fails to report to the department 279 the result of a referral to employment; or
- (iii) Willfully fails to report for allowable work 280 281 activities as prescribed in subsections (6)(c) and (d).
- The Department of Human Services shall operate a 282 283 statewide work program for TANF recipients to provide work 284 activities and supportive services to enable families to become 285 self-sufficient and improve their competitive position in the work 286 force in accordance with the requirements of the federal Personal Responsibility and Work Opportunity Reconciliation Act of 1996 287 288 (Public Law 104-193), as amended, and the regulations promulgated 289 thereunder. All adults who are not specifically exempt shall be referred by the department for allowable work activities. An 290

adult may be exempt from the mandatory work activity requirement

for the following reasons: 293 (i) Incapacity;

education if he or she:

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294 (ii) Temporary illness or injury, verified by 295 physician's certificate;

- 296 (iii) Is in the third trimester of pregnancy,
- 297 verified by physician's certificate;
- 298 (iv) Caretaker of a child under twelve (12)
- 299 months, for not more than twelve (12) months of the sixty-month
- 300 maximum benefit period;
- 301 (v) Caretaker of an ill or incapacitated person,
- 302 as verified by physician's certificate;
- 303 (vi) Age, if over sixty (60) or under eighteen
- 304 (18) years of age;
- 305 (vii) Receiving treatment for substance abuse, if
- 306 the person is in compliance with the substance abuse treatment
- 307 plan;
- 308 (viii) In a two-parent family, the caretaker of a
- 309 severely disabled child, as verified by a physician's certificate;
- 310 or
- 311 (ix) History of having been a victim of domestic
- 312 violence, which has been reported as required by state law and is
- 313 substantiated by police reports or court records, and being at
- 314 risk of further domestic violence, shall be exempt for a period as
- 315 deemed necessary by the department but not to exceed a total of
- 316 twelve (12) months, which need not be consecutive, in the
- 317 sixty-month maximum benefit period. For the purposes of this
- 318 paragraph (ix), "domestic violence" means that an individual has
- 319 been subjected to:
- 320 1. Physical acts that resulted in, or
- 321 threatened to result in, physical injury to the individual;
- 322 2. Sexual abuse;
- 323 3. Sexual activity involving a dependent
- 324 child;
- 325 4. Being forced as the caretaker relative of
- 326 a dependent child to engage in nonconsensual sexual acts or
- 327 activities;
- 328 5. Threats of, or attempts at, physical or

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     sexual abuse;
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                             Mental abuse; or
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                             Neglect or deprivation of medical care.
               (c) For all families, all adults who are not
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     specifically exempt shall be required to participate in work
     activities for at least the minimum average number of hours per
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     week specified by federal law or regulation, not fewer than twenty
     (20) hours per week (thirty-five (35) hours per week for
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     two-parent families) of which are attributable to the following
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     allowable work activities:
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                    (i) Unsubsidized employment;
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                    (ii) Subsidized private employment;
                    (iii) Subsidized public employment;
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                    (iv) Work experience (including work associated
     with the refurbishing of publicly assisted housing), if sufficient
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     private employment is not available;
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                    (v) On-the-job training;
                    (vi) Job search and job readiness assistance
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     consistent with federal TANF regulations;
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                    (vii) Community service programs;
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                    (viii) Vocational educational training (not to
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     exceed twelve (12) months with respect to any individual);
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                    (ix) The provision of child care services to an
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     individual who is participating in a community service program;
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                         Satisfactory attendance at high school or in a
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     course of study leading to a high school equivalency certificate,
     for heads of household under age twenty (20) who have not
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     completed high school or received such certificate;
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                    (xi) Education directly related to employment, for
     heads of household under age twenty (20) who have not completed
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     high school or received such equivalency certificate.
               (d) The following are allowable work activities which
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     may be attributable to hours in excess of the minimum specified
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- 362 <u>in paragraph (6)(c)</u>:
- 363 (i) Job skills training directly related to
- 364 employment;
- 365 (ii) Education directly related to employment for
- 366 individuals who have not completed high school or received a high
- 367 school equivalency certificate;
- 368 (iii) Satisfactory attendance at high school or in
- 369 a course of study leading to a high school equivalency, for
- 370 individuals who have not completed high school or received such
- 371 equivalency certificate;
- 372 (iv) Job search and job readiness assistance
- 373 consistent with federal TANF regulations.
- 374 <u>(e)</u> If any adult or caretaker relative refuses to
- 375 participate in allowable work activity as required under this
- 376 subsection (6), the following full family TANF benefit penalty
- 377 will apply, subject to due process to include notification,
- 378 conciliation and a hearing if requested by the recipient:
- 379 (i) For the first violation, the department shall
- 380 terminate the TANF assistance otherwise payable to the family for
- 381 a two-month period or until the person has complied with the
- 382 required work activity, whichever is longer;
- 383 (ii) For the second violation, the department
- 384 shall terminate the TANF assistance otherwise payable to the
- 385 family for a six-month period or until the person has complied
- 386 with the required work activity, whichever is longer;
- 387 (iii) For the third violation, the department
- 388 shall terminate the TANF assistance otherwise payable to the
- 389 family for a twelve-month period or until the person has complied
- 390 with the required work activity, whichever is longer;
- 391 (iv) For the fourth violation, the person shall be
- 392 permanently disqualified.
- For a two-parent family, unless prohibited by state or
- 394 federal law, Medicaid assistance shall be terminated only for the

395 person whose failure to participate in allowable work activity caused the family's TANF assistance to be sanctioned under this 396 397 subsection (6)(e), unless an individual is pregnant, but shall not be terminated for any other person in the family who is meeting 398 399 that person's applicable work requirement or who is not required 400 to work. Minor children shall continue to be eligible for 401 Medicaid benefits regardless of the disqualification of their 402 parent or caretaker relative for TANF assistance under this 403 subsection (6), unless prohibited by state or federal law. 404 (f) Any person enrolled in a two-year or four-year 405 college program who meets the eligibility requirements to receive 406 TANF benefits, and who is meeting the applicable work requirements 407 and all other applicable requirements of the TANF program, shall 408 continue to be eligible for TANF benefits while enrolled in the 409 college program for as long as the person meets the requirements 410 of the TANF program, unless prohibited by federal law. 411 (q) No adult in a work activity required under this 412 subsection (6) shall be employed or assigned (i) when any other 413 individual is on layoff from the same or any substantially equivalent job within six (6) months before the date of the TANF 414 415 recipient's employment or assignment; or (ii) if the employer has 416 terminated the employment of any regular employee or otherwise 417 caused an involuntary reduction of its work force in order to fill 418 the vacancy so created with an adult receiving TANF assistance. The Mississippi Employment Security Commission, established under 419 420 Section 71-5-101, shall appoint one or more impartial hearing 421 officers to hear and decide claims by employees of violations of 422 this paragraph (g). The hearing officer shall hear all the 423 evidence with respect to any claim made hereunder and such 424 additional evidence as he may require and shall make a 425 determination and the reason therefor. The claimant shall be promptly notified of the decision of the hearing officer and the 426 427 reason therefor. Within ten (10) days after the decision of the

428 hearing officer has become final, any party aggrieved thereby may secure judicial review thereof by commencing an action, in the 429 430 circuit court of the county in which the claimant resides, against the commission for the review of such decision, in which action 431 432 any other party to the proceeding before the hearing officer shall 433 be made a defendant. Any such appeal shall be on the record which 434 shall be certified to the court by the commission in the manner provided in Section 71-5-531, and the jurisdiction of the court 435 436 shall be confined to questions of law which shall render its 437 decision as provided in that section.

The Department of Human Services may provide child care (7)for eligible participants who require such care so that they may accept employment or remain employed. The department may also provide child care for those participating in the TANF program when it is determined that they are satisfactorily involved in education, training or other allowable work activities. department may contract with Head Start agencies to provide child care services to TANF recipients. The department may also arrange for child care by use of contract or vouchers, provide vouchers in advance to a caretaker relative, reimburse a child care provider, or use any other arrangement deemed appropriate by the department, and may establish different reimbursement rates for child care services depending on the category of the facility or home. Any center-based or group home child care facility under this paragraph shall be licensed by the State Department of Health pursuant to law. When child care is being provided in the child's own home, in the home of a relative of the child, or in any other unlicensed setting, the provision of such child care may be monitored on a random basis by the Department of Human services or the State Department of Health. Transitional child care assistance may be continued if it is necessary for parents to maintain employment once support has ended, unless prohibited under state or federal law. Transitional child care assistance

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- 461 may be provided for up to twenty-four (24) months after the last
- 462 month during which the family was eligible for TANF assistance, if
- 463 federal funds are available for such child care assistance.
- 464 (8) The Department of Human Services may provide
- 465 transportation or provide reasonable reimbursement for
- 466 transportation expenses that are necessary for individuals to be
- 467 able to participate in allowable work activity under the TANF
- 468 program.
- 469 (9) Medicaid assistance shall be provided to a family of
- 470 TANF program participants for up to twenty-four (24) consecutive
- 471 calendar months following the month in which the participating
- 472 family would be ineligible for TANF benefits because of increased
- 473 income, expiration of earned income disregards, or increased hours
- 474 of employment of the caretaker relative; however, Medicaid
- 475 assistance for more than twelve (12) months may be provided only
- 476 if a federal waiver is obtained to provide such assistance for
- 477 more than twelve (12) months and federal and state funds are
- 478 available to provide such assistance.
- 479 (10) The department shall require applicants for and
- 480 recipients of public assistance from the department to sign a
- 481 personal responsibility contract that will require the applicant
- 482 or recipient to acknowledge his or her responsibilities to the
- 483 state.
- 484 (11) The department shall enter into an agreement with the
- 485 State Personnel Board and other state agencies that will allow
- 486 those TANF participants who qualify for vacant jobs within state
- 487 agencies to be placed in state jobs. State agencies participating
- 488 in the TANF work program shall receive any and all benefits
- 489 received by employers in the private sector for hiring TANF
- 490 recipients. This subsection (11) shall be effective only if the
- 491 state obtains any necessary federal waiver or approval and if
- 492 federal funds are available therefor.
- 493 (12) No new TANF program requirement or restriction

- 494 affecting a person's eligibility for TANF assistance, or allowable
- 495 work activity, which is not mandated by federal law or regulation
- 496 may be implemented by the Department of Human Services after the
- 497 effective date of this act, unless such is specifically authorized
- 498 by an amendment to this section by the Legislature.
- 499 SECTION 2. This act shall take effect and be in force from
- 500 and after July 1, 1999.